

# **Staff Report**

PLANNING DIVISION COMMUNITY & ECONOMIC DEVELOPMENT

To: Salt Lake City Planning Commission

From: J.P. Goates, 801-535-7236, jp.goates@slcgov.com

Date: April 7, 2016

Re: PLNSUB2016-00060 – Redwood Landing Industrial Park

#### **Planned Development**

**PROPERTY ADDRESS:** 954 S Redwood Road **PARCEL ID:** 15-10-177-001, 15-10-177-006, 15-10-177-002, 15-10-177-007, 15-10-177-008 **MASTER PLAN:** Westside **ZONING DISTRICT:** CC Corridor Commercial and M-1 Light Manufacturing

**REQUEST:** Shawn Eaton, representing the property owner Chris Howells, is requesting approval for an industrial park type development at approximately 954 S Redwood Rd. The request is to modify zoning requirements related to more than one principal building and use on one lot and interior parking lot landscape requirements. Consideration of this type of project must be reviewed as a Planned Development. Currently the land is vacant and the property is zoned CC Corridor Commercial on the South East portion of the lot, and M-1 Light Industrial at the remaining back portion.

**RECOMMENDATION (Planned Development):** Based on the findings listed in the staff report, it is the Planning Staff's opinion that overall the project generally meets the applicable standards and therefore, recommends the Planning Commission approve the Planned Development request with conditions.

#### Staff recommends the following motion:

Based on the information in the staff report, public testimony, and discussion by the Planning Commission, I move that the Planning Commission approve petitions PLNPCM2016-00060, regarding the Redwood Landing Planned Development request. In order to comply with the applicable standards, the following conditions of approval apply:

- 1. The applicant shall comply with all other Department/Division conditions provided to the applicant.
- 2. The applicant shall record Plat 1 prior to or in conjunction with Plat 2 in order to guarantee access to lots 3 and 4 in Phase 2 from a public roadway.
- 3. All other applicable zoning standards not modified by the Planned Development approval shall apply to the development.
- 4. The landscape plan will adhere to water efficient landscaping and be provided prior to final building permit approval.
- 5. The street lighting plan shall be established according to the Salt Lake City Street Lighting Plan standards for commercial streets.

- 6. Final approval authority for the development shall be delegated to Planning staff based on the applicant's compliance with the standards and conditions of approval as noted within this staff report.
- 7. The applicant shall submit a final plat to the Planning Division within 18 months from the date of this preliminary subdivision approval.

#### **ATTACHMENTS:**

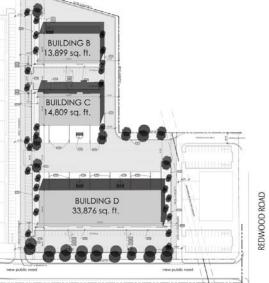
- A. <u>Vicinity Map</u>
- B. Final Plat
- C. Site Plan
- **D.** <u>Elevations</u>
- E. Additional Applicant Information
- F. Property Photographs
- G. Existing Conditions
- H. Analysis of Standards Planned Development
- I. Public Process and Comments
- J. Department Review Comments
- K. Potential Motions

#### **PROJECT DESCRIPTION:**

The applicant is proposing to consolidate five vacant parcels into two lots and has been previously approved for a Preliminary Subdivision. The development on the site is affected by a 30' gas line easement between Lot 1 and 2 and split zoning in that location. The Redwood Depot project is a multi-phase industrial park project and Lot 2 of Subdivision Plat 1 is the subject property of this petition. The lot will be 5.65 acres and front a new public street proposed at 970 South Redwood Road (Redwood Depot Lane).

The proposed project is for three shell buildings that will house multiple tenants for office and warehouse type uses. The development would be built in phases, with Lot 1 to be developed as a CC Corridor Commercial use, and Lot 2, being split zoned, will house CC and M-1 uses. The development is proposed to share drive access with abutting lots to the East and West and is planned to function as one contiguous development. The public street proposed at 970 South to the South of the property will provide one access from Redwood Road and allow for future development potential of the expanse of property to the West in future phases.

The applicant is requesting one modification to the zoning standards for this development for more



than one primary structure on one lot and the requirement for public street frontage for lots and land uses. The proposed lot will have access to the new public street, however, the two warehouse buildings to the rear of the lot will not have frontage on the proposed public street. The two buildings would be allowed if the project was developed for one tenant and one use. However, the proposed project will be leased to multiple tenants and by definition will introduce the potential for more than one use regardless of similarities of use.

The second modification requested is to the landscaping requirement. The zoning ordinance requires perimeter parking lots to have at least a 7 foot wide landscape buffer. This modification applies to the West edge of the property where drive access and parking is proposed. This property line bisects the first and second phase of future development and will be also be used for drive access and parking for the second phase of the development.

#### **KEY ISSUES:**

The key issues listed below have been identified through the analysis of the project, neighbor and community input and department review comments.

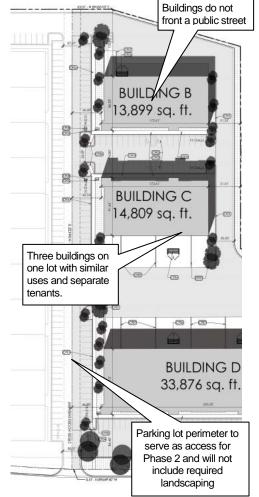
- 1. Planned Development Objectives and Modifications
- 2. Perimeter Parking Lot Landscaping Modifications
- 3. Public Street Frontage and Multiple Buildings On One Lot

#### Issue 1 – Planned Development Objectives and Modifications

Planned Developments are requested in order to modify certain zoning standards that normally apply to developments. The purpose of the Planned Development process is to achieve a "more enhanced product than would be achievable through strict application of the land use regulations." In addition, through the Planned Development process the City seeks to achieve a number of other objectives, such as preservation of significant buildings, green development, and coordination of buildings in a development. The full list of objectives is located in Attachment H. The development has been found to meet two applicable objectives. These include objective A regarding the "Combination and coordination of architectural styles, building forms, building materials, and building relationships" and objective D regarding the "Use of design, landscape, or architectural features to create a pleasing environment." The issue discussions below evaluate the proposed modifications as they relate to meeting the Planned **Development objectives.** 

#### *Issue 2 - Perimeter Parking Lot Landscaping Modifications*

In this proposal, the developer is proposing to modify zoning standards in order to create a more flexible industrial office park product and build the development in phases. The developer is proposing that parking and drive aisles be shared between the two phases of the development on the West property line. This would be made possible through the elimination of the perimeter parking lot landscaping (21A.48.070) that would normally split the development into two separate parking lots. Alternatively, the developer has provided landscaping area at the building facades



which is not required and contributes to the Planned Development objective related to the use of landscaping to create a pleasing environment.

#### Issue 3 - Public Street Frontage and Multiple Buildings on One Lot

The zoning code includes provisions that generally prohibit two buildings from being located on the same lot in CC and M-1 zones unless the buildings are used for the same use or both have frontage on a public street. The intent of these standards is to encourage orderly development and prevent buildings from being developed that are hidden from public view, which may have higher potential to be a public nuisance. The three buildings are being designed for similar uses and in the case of one tenant occupying the buildings under one use, this modification would not be necessary. The proposed project however, is proposed to be leased to multiple tenants, and by that definition would introduce more than one use. The property will front on a dedicated public street to be known as Redwood Depot Lane, yet only one of the three buildings will front the street. As such, the development is proposing that the three structures share drive access with the abutting lots to the East and West as part of a two phase development.

#### **DISCUSSION:**

As discussed above and in Attachment H, the proposal generally meets the standards for a Planned Development. The requested modifications would generally result in a more enhanced product than would otherwise result with strict application of the zoning ordinance standards. The proposed development would function as one cohesive campus containing multiple properties and buildings, and provide flexible access in a campus-type setting with opportunity for multiple tenants. The public street being provided will be an amenity for the city by establishing access to the deep lots of Redwood Road that otherwise would be inaccessible to development, while controlling access to Redwood at one point rather than multiple locations. The proposed building facades are atypical of a warehouse type development with ground floor glass and facades of a unique architectural style which are proposed to be used throughout the development. The landscaping surrounding the buildings is not required, and would also provide a pleasing environment for tenants and patrons which is often not found it these districts.



#### NEXT STEPS: Planned Development and Preliminary Subdivision Approval

If the Planned Development is approved, the applicant will need to need to comply with the conditions of approval, including any of the conditions required by City departments and the

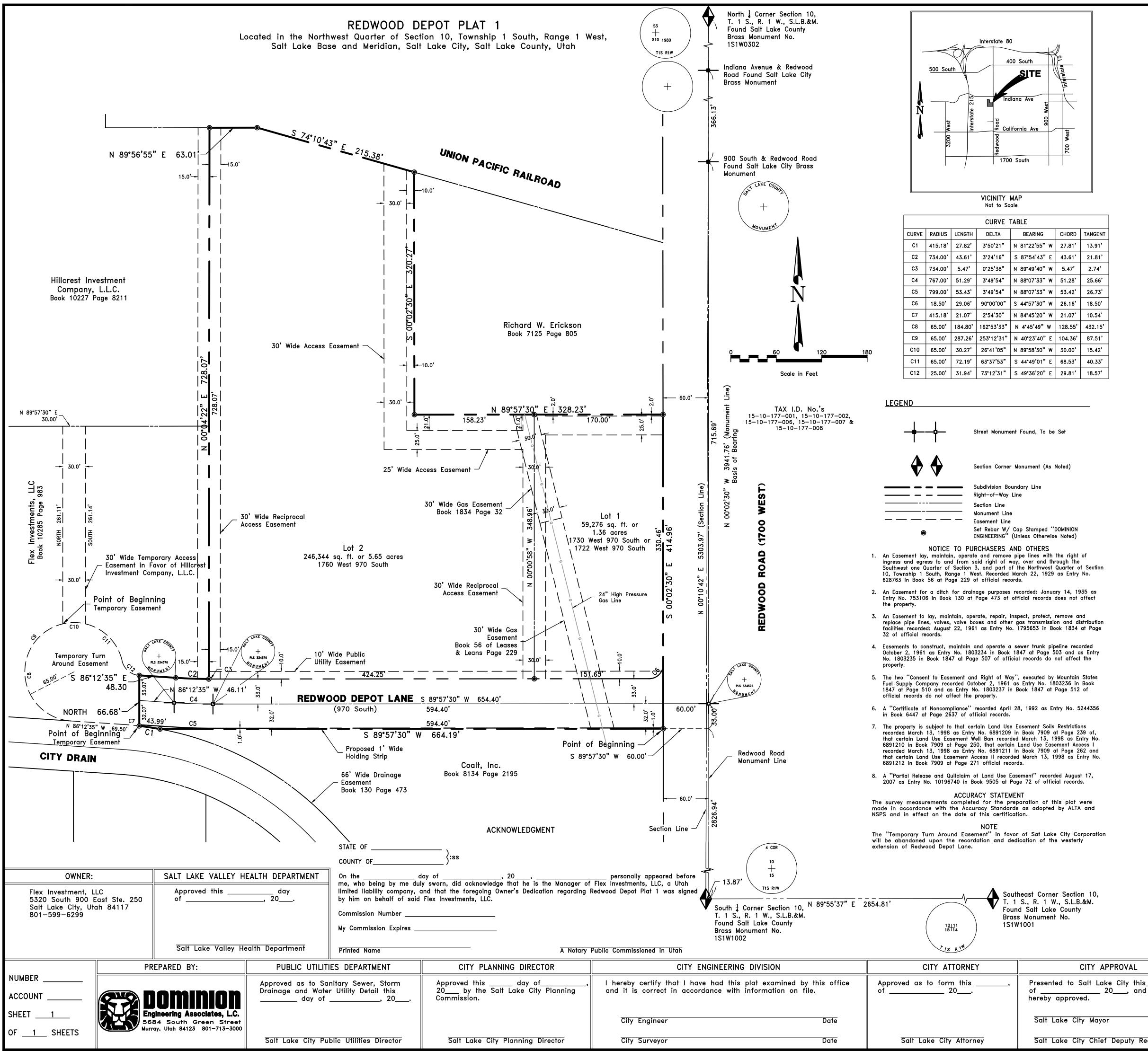
Planning Commission. The applicant will then be able to submit for building permits for the development. The applicant will also need to submit a final subdivision plat to finalize the proposed property boundaries. Final certificates of occupancy for the buildings will not be issued until the conditions are met and the final subdivision plat is recorded to establish property lines.

#### **Planned Development and Preliminary Subdivision Denial**

If the Planned Development is denied, the applicant could potentially develop the lot with one building and a different property configuration, the applicant would also need to provide the full perimeter parking lot landscaping at the west edge of the lot. The shared drive access straddling the lot line would need to be replaced with the required 7 foot buffer.







| SURVEYOR'S | CERTIFICATE |
|------------|-------------|
|------------|-------------|

I, Mark N Gregory, do hereby certify that I am a Professional Land Surveyor in the State of Utah holding certificate number 334576 as prescribed by Title 58, Chapter 22 of the Professional Engineers and Land Surveyors Licensing Act. I further certify that by the authority of the owner, I have made an accurate survey of the tract of land shown and described hereon in accordance with Section 17-23-17 of the Utah State Code, have verified all measurements shown and have subdivided said property into lots and streets hereafter to be known as REDWOOD DEPOT PLAT 1 and that the same has been surveyed and monuments have been placed on the ground as represented on this plat.

#### BOUNDARY DESCRIPTION

A parcel of land located in the Northwest Quarter of Section 10, Township 1 South, Range 1 West, Salt Lake Base and Meridian. Salt Lake County. Utah. described as follows:

BEGINNING at a point on the west line of Redwood Road and the south line of property described as Parcel No. 8 in that certain Warranty Deed recorded May 1, 2014 as Entry No. 11842852 in Book 10227 at Page 8211 of the Salt Lake County records, said point being North 89°55'37" East 13.87 feet along the south line of Section 10. Township 1 South, Ranae 1 West, Salt Lake Base and Meridian to the monument line of Redwood Road, along said line North 00°02'30" West 2.826.94 feet and South 89°57'30" West 60.00 feet from the South Quarter Corner of said Section 10, and thence continuing along said south line and the westerly extension thereof South 89°57'30" West 664.19 feet to the north line of the City Drain and a point on the arc of a 415.18 foot radius non-tangent curve to the left, the center of which bears South 10°32'16" West; thence along said line Westerly 27.82 feet along said curve through a central angle of 03°50'21" and a long chord of North 81°22'55" West 27.81 feet; thence North 66.68 feet; thence South 86°12'35" East 48.30 feet to a point of tangency of a 734.00 foot radius curve to the left: thence Easterly 43.61 feet along said curve through a central angle of 03°24'16" and a long chord of South 87°54'43" East 43.61 feet; thence North 00°04'22" East 728.07 feet to the south line of the Union Pacific Railroad; thence along said line the following two courses: 1) North 89°56'55" East 63.01 feet and 2) South 74°10'43" East 215.38 feet: thence South 00°02'30" East 320.27 feet: thence North 89°57'30" East 328.23 feet said west line of Redwood Road; thence South 00°02'30" East 414.96 feet to the POINT OF BEGINNING. Said parcel contains 351.466 square feet or 8.06 acres, more or less.

TOGETHER WITH THE FOLLOWING DESCRIBED EASEMENTS:

A temporary turn around easement in favor of Salt Lake City Corporation located in the Northwest Quarter of Section 10, Township 1 South, Range 1 West, Salt Lake Base and Meridian, Salt Lake County, Utah, described as follows:

BEGINNING at a point North 89°55'37" East 13.87 feet along the south line of Section 10. Township 1 South, Range 1 West, Salt Lake Base and Meridian to the monument line of Redwood Road, along said line North 00°02'30" West 2,826.94 feet, South 89°57'30" West 674.19 feet to the north line of the City Drain and a point on the arc of a 415.18 foot radius non-tangent curve to the left, the center of which bears South 10°32'16" West; and along said line Westerly 27.82 feet along said curve through a central angle of 03°50'21" and a long chord of North 81°22'55" West 27.81 feet from the South Quarter Corner of said Section 10, and thence continuing along said line and curve Westerly 21.07 feet along said curve through a central angle of 02°54'30" and a long chord of North 84°45'20" West 21.07 feet; thence North 86°12'35" West 69.50 feet to a point of tangency of a 65.00 foot radius curve to the right; thence Northeasterly 287.26 feet along said curve through a central angle of 253°12'31" and a long chord of North 40°23'40" East 104.36 feet to a point of reverse curvature of a 25.00 foot radius curve to the left; thence Southeasterly 31.94 feet along said curve through a central angle of 73°12'31" and a long chord of South 49°36'20" East 29.81 feet: thence South 66.68 feet to the POINT OF BEGINNING. Said easement encompasses 15.805 square feet or 0.36 acres, more or less.

A temporary access easement in favor of Hillcrest Investment Company, L.L.C. located in the Northwest Quarter of Section 10, Township 1 South, Range 1 West, Salt Lake Base and Meridian, Salt Lake County, Utah, described as follows:

BEGINNING at a point North 89°55'37" East 13.87 feet along the south line of Section 10, Township 1 South, Range 1 West, Salt Lake Base and Meridian to the monument line of Redwood Road, along said line North 00°02'30" West 2,826.94 feet, South 89°57'30" West 724.19 feet to a point on the arc of a 415.18 foot radius non-tangent curve to the left, the center of which bears South 10°32'16" West, Westerly 48.89 feet along said curve through a central angle of 06°44'51" and a long chord of North 82°50'10" West 48.87 feet, North 86°12'35" West 69.50 feet to a point of tangency of a 65.00 foot radius curve to the right and Northerly 184.80 feet along said curve through a central angle of 162°53'33" and a long chord of North 04°45'49" West 128.55 feet from the South Quarter Corner of said Section 10, and thence North 261.11 feet; thence North 89°57'30" East 30.00 feet; thence South 261.14 feet to a point on the arc of a 65.00 foot radius non-tangent curve to the left, the center of which bears South 13°22'02" West; thence Westerly 30.27 feet along said curve through a central angle of 26°41'05" and a long chord of North 89°58'30" West 30.00 feet to the POINT OF BEGINNING. Said easement encompasses 7,798 square feet or 0.17 acres, more or less.

Mark N Gregory P.L.S. No. 334576



OWNER'S DEDICATION AND CONSENT TO RECORD The undersigned owner of the above-described tract of land, having caused the same to be subdivided into lots and streets to be hereafter known as:

#### REDWOOD DEPOT PLAT 1

does hereby consent to the recordation of this plat and dedicates all public streets shown on this plat to Salt Lake City Corporation and the public utility easements shown on this plat to the utility provider(s). The undersigned does hereby warrant, defend, and save the City harmless against any easements or other encumbrances on the dedicated streets which will interfere with the City's use, operation, and maintenance of the streets.

In witness whereof, I have hereunto set my/our hand this \_\_\_\_\_ day of \_\_\_\_ 20

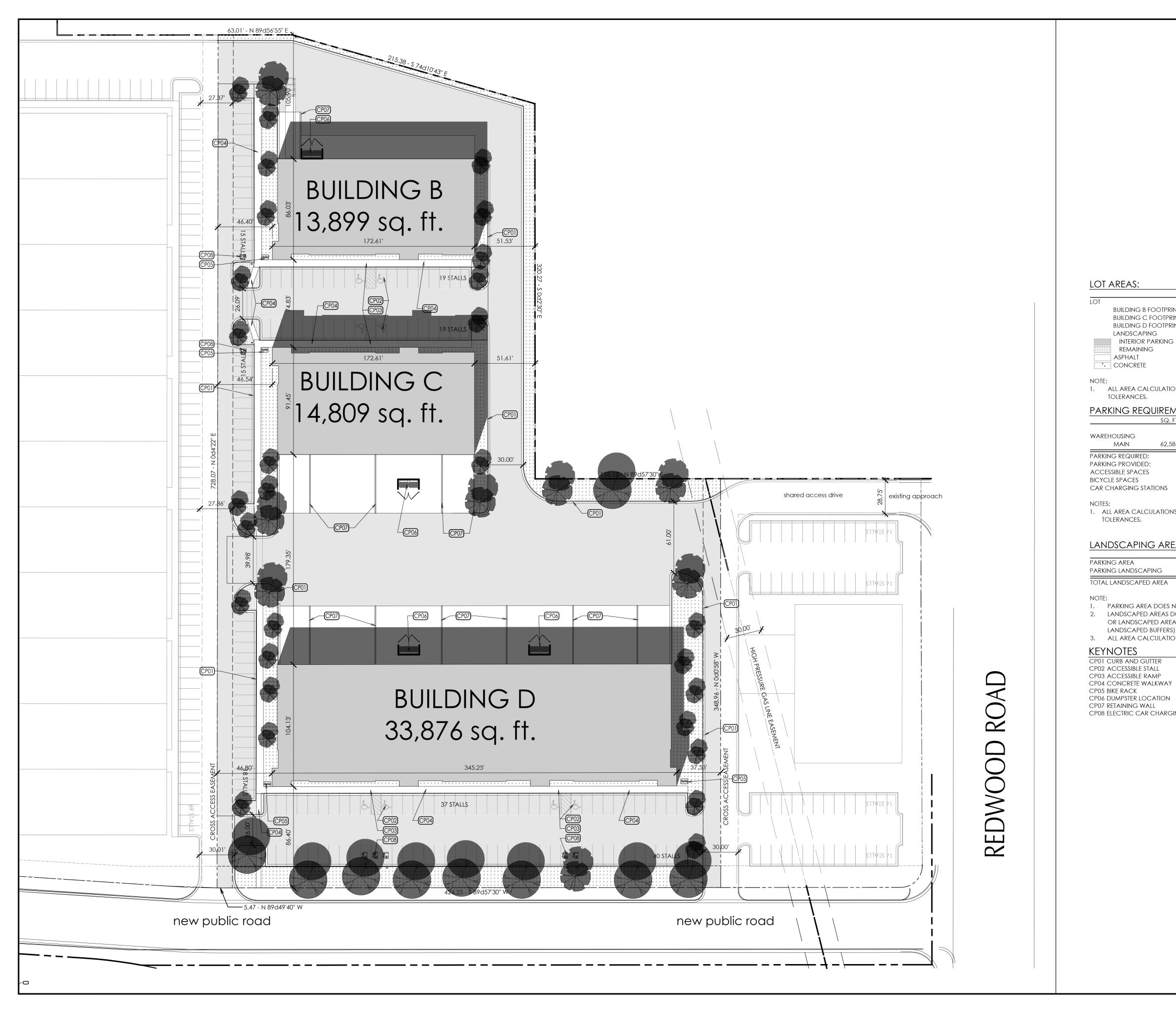
Flex Investments, LLC (Owner)

Print Name

## **REDWOOD DEPOT PLAT 1**

Located in the Northwest Quarter of Section 10, Township 1 South, Range 1 West, Salt Lake Base and Meridian, Salt Lake City, Salt Lake County, Utah

SALT LAKE COUNTY RECORDER CITY APPROVAL NUMBER State of Utah, County of Salt Lake, recorded and filed at the 20\_\_\_, and is request of ACCOUNT Date Book SHEET <u>1</u> OF <u>1</u> SHEETS Salt Lake County Recorder Fees Salt Lake City Chief Deputy Recorder



|                     | SQ. FT. / ACRES              |
|---------------------|------------------------------|
|                     | 246,340 SQ. FT. / 5.66 ACRES |
| IILDING B FOOTPRINT | 13,899 SQ. FT.               |
| IILDING C FOOTPRINT | 14,809 SQ. FT.               |
| IILDING D FOOTPRINT | 33,876 SQ. FT.               |
| NDSCAPING           | 33,327 SQ. FT.               |
| INTERIOR PARKING    | 3,141 SQ. FT.                |
| REMAINING           | 30,186 SQ. FT.               |
| SPHALT              | 106,887 SQ. FT.              |
| ONCRETE             | 43,543 SQ. FT.               |
|                     |                              |

1. ALL AREA CALCULATIONS ARE APPROXIMATE AND CAN CHANGE DUE TO CONSTRUCTION

## PARKING REQUIREMENTS:

|              | SQ. FT.        | CITY REQM'T                                |  |
|--------------|----------------|--|--|
| JSING<br>AIN | 62,584 sq. ft. | 23.76 (2/1000(FIRST 10,000) 0.5/2000 REST) |  |
| REQUIRED     | ):             | 137(136.41)                                |  |
| PROVIDEE     | ):             | 167  |  |
| LE SPACE     | S              | 8 (6 REQ'D - 151 to 200)                   |  |
| PACES        |                | 8 (6.45 REQ'D 5% of 129)                   |  |
| rging st     | ATIONS         | 7 (1 PER 25 PARKING)                       |  |

1. ALL AREA CALCULATIONS ARE APPROXIMATE AND CAN CHANGE DUE TO CONSTRUCTION

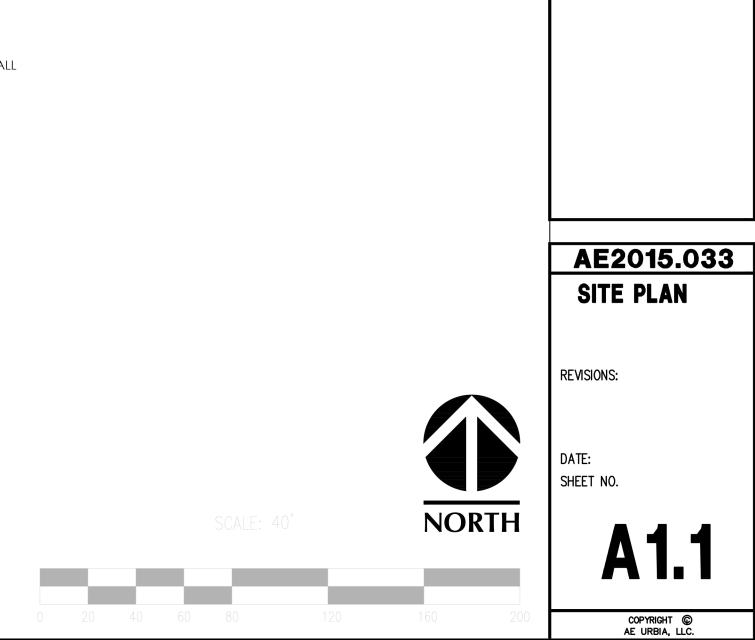
## LANDSCAPING AREAS:

|               | SQ. FT.        | CITY REQ'T                     |
|---------------|----------------|--------------------------------|
| AREA          | 55,712 SQ. FT. | 5% MIN(OR 2,786 SQ. FT. REQ'D) |
| landscaping   | 3,141 SQ. FT.  | 5.64% PROVIDED                 |
| NDSCAPED AREA | 33,327 S.F.    | FRONT AND PARKING              |

1. PARKING AREA DOES NOT INCLUDE TRUCK MANUVERING AREA OR LANDSCAPED BUFFER AS DIMENSIONED. 2. LANDSCAPED AREAS DO NOT INCLUDE HARD SURFACE AREAS (WALKWAYS, BIKE RACKS, CURB & GUTTERS) OR LANDSCAPED AREAS OUTSIDE OF THE PARKING AREA (SEE SITE PLAN FOR SPECIFIC DIMENSIONS FOR LANDSCAPED BUFFERS).

3. ALL AREA CALCULATIONS ARE APPROXIMATE AND CAN CHANGE DUE TO CONSTRUCTION TOLERANCES.

CP08 ELECTRIC CAR CHARGING STALL



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## **ATTACHMENT D: ELEVATIONS**





PLNSUB2016-00060

## ATTACHMENT E: ADDITIONAL APPLICANT INFORMATION



February 2, 2016

#### Project Name: Redwood Depot

#### Project Location: Appx. 930 S Redwood Rd

#### **Project Description:**

The proposed development plans to convert vacant land into a new industrial park. The long term plan is to develop land to the west of this property. This first phase will include three shell buildings that will house multiple tenants. The demographic trying to be reached is those businesses in need of Office & warehouse uses.

The park will be unified by an architectural style that will be applied to all the buildings, including those in future developments. This should satisfy item A from 21A.55.010. All buildings will be Painted Concrete Tilt-up. Item D from 21A.55.010 will be satisfied through the Landscaping and architectural design of the building to give the feel of an open and bright tech industrial park.

Please let me know if you have further questions regarding this project.

Shawn Eaton shawn@aeurbia.com aeurbia

architects and engineers

## **ATTACHMENT F: PROPERTY PHOTOGRAPHS**



East view from Redwood Road



South East view from front property line

## **ATTACHMENT G: EXISTING CONDITIONS & ZONING**

#### Westside Community Planning Area

The proposed development is located within the West Salt Lake Community Planning Area. The Westside Master Plan was adopted by Council on December 3<sup>rd</sup>, 2014. All of the land that is West of Redwood Road in the master plan area is designated as industrial districts and as development and redevelopment opportunities therein. The current zoning of CC and M-1 is primarily appropriate for the type of development proposed. The land uses of office and warehouse proposed are allowed in the M-1, Light Manufacturing, and CC Corridor Commercial districts.

#### Adjacent Land Use

The land uses surrounding the site include:

- **East:** Vacant field (proposed for retail) and a car storage lot
- West: Vacant field
- North: Rail corridor
- South: Vacant field and canal

#### **Applicable General Zoning Standards:**

|   | eral Zoning Standards:  |                                |   |
|---|---|--------------------------------|---|
| Lot 1, M-1                              | M-1 Zone Standards  | Proposed<br>Development        | Complies  |
| Buildings and<br>Lots                   | 1 building per lot and building frontage on a public street   | 3 buildings                    | No, modification of<br>the standard is<br>requested for<br>separate buildings on<br>one lot     |
| Lot Size                                | 10,000 sq ft min.   | 246,344 sq ft                  | Yes   |
| Lot Width                               | 80 ft min.  | 424'                           | Yes   |
| Front/Corner<br>Yard Setback            | 15' min.  | 86.4'                          | Yes   |
| Sideyard<br>Setback                     | 0' min.   | 46.8'                          | Yes   |
| Rear Setback                            | 0' min.   | 105.9'                         | Yes   |
| Maximum<br>Height                       | 65'   | 30'                            | Yes   |
| Perimeter<br>Parking Lot<br>Landscaping | 7' min.   | 15' drive access to<br>parking | No, modification<br>requested in order to<br>share drive access<br>and parking between<br>lots. |
| Parking<br>Requirement                  | Office and Warehouse uses:<br>2 stall per 1,000 usable<br>square feet for first 10,000 sf.<br>3 spaces per 1,000 usable<br>square feet. No maximum<br>West of Redwood Road in M-<br>1 zone. | 137                            | Yes   |

| Lot 1 - CC                              | CC Zone Standards   | Proposed<br>Development                        | Complies  |
|---|---|--|---|
| Buildings and<br>Lots                   | 1 building per lot and building frontage on a public street   | 3 buildings                                    | No, modification of<br>the standard is<br>requested for<br>separate buildings<br>on one lot |
| Lot Size                                | 10,000 sq ft min.   | 246,344 sq ft                                  | Yes   |
| Lot Width                               | 75 ft min.  | 424'   | Yes   |
| Front/Corner<br>Yard Setback            | 15' min.  | 86.4'  | Yes   |
| Sideyard<br>Setback                     | 0' min.   | 37.53'   | Yes   |
| Rear Setback                            | 0' min.   | 61'  | Yes   |
| Perimeter<br>Parking Lot<br>Landscaping | 7' min.   | No perimeter parking in the CC portion         | Yes   |
| Front Yard<br>Landscaping               | Trees every 25 feet. Shrubs every 2 feet  | Will need to comply<br>with Zoning<br>comments | No  |
| Parking<br>Requirement                  | Office and Warehouse uses:<br>2 stall per 1,000 usable<br>square feet for first 10,000 sf.<br>3 spaces per 1,000 usable<br>square feet. No maximum<br>West of Redwood Road in M-<br>1 zone. | 137  | Yes   |
| Maximum<br>Height                       | 30 feet   | 30 feet to top of<br>parapet                   | Yes   |
|   |   |  |   |

## ATTACHMENT H: ANALYSIS OF STANDARDS – PLANNED DEVELOPMENT

**21a.55.050: Standards for Planned Developments**: The planning commission may approve, approve with conditions, or deny a planned development based upon written findings of fact according to each of the following standards. It is the responsibility of the applicant to provide written and graphic evidence demonstrating compliance with the following standards:

| Standard                         | Finding  | Rationale  |
|----------------------------------|----------|--|
| A. Planned Development           | Complies | The applicant is complying with objectives A and D.    |
| <b>Objectives:</b> The planned   | <b>P</b> | These objectives involve modern facades that are       |
| development shall meet the       |          | atypical of warehouse type development, and            |
| purpose statement for a          |          | landscaping and design that will create a pleasing     |
| planned development (section     |          | environment.   |
| 21A.55.010 of this chapter) and  |          |  |
| will achieve at least one of the |          | The M-1 and CC zoning districts do not have any        |
| objectives stated in said        |          | architectural design requirements. The proposed        |
| section:                         |          | uses and buildings typically seen in these districts   |
| A. Combination and               |          | provide very little in the way of architectural nuance |
| coordination of                  |          | or detail. The proposed project has been found to      |
| architectural styles,            |          | achieve a higher standard with the proposed            |
| building forms, building         |          | architectural styles and building forms. Throughout    |
| materials, and building          |          | phases of the development, the architectural styles    |
| relationships;                   |          | will be mimicked.                                      |
| <b>B. Preservation and</b>       |          |  |
| enhancement of desirable         |          | The perimeter parking landscape buffer standard is     |
| site characteristics such as     |          | requested to be waived for a subsequent phase of       |
| natural topography,              |          | development drive aisle. The parking area however,     |
| vegetation and geologic          |          | will not be without landscaping. For the               |
| features, and the prevention     |          | development of the Office warehouse type, the          |
| of soil erosion;                 |          | proposed landscaping surrounds buildings with          |
| C. Preservation of buildings     |          | trees that would create a more pleasant                |
| which are architecturally or     |          | environment than is typical of corridor commercial     |
| historically significant or      |          | and manufacturing areas.                               |
| contribute to the character      |          |  |
| of the city;                     |          |  |
| D. Use of design, landscape,     |          |  |
| or architectural features to     |          |  |
| create a pleasing                |          |  |
| environment;                     |          |  |
| E. Inclusion of special          |          |  |
| development amenities that       |          |  |
| are in the interest of the       |          |  |
| general public;                  |          |  |
| F. Elimination of blighted       |          |  |
| structures or incompatible       |          |  |
| uses through                     |          |  |
| redevelopment or                 |          |  |
| rehabilitation;                  |          |  |
| G. Inclusion of affordable       |          |  |

| housing with montrates                            |          |  |
|---|----------|--|
| housing with market rate                          |          |  |
| housing; or<br>U. Utilization of "groop"          |          |  |
| H. Utilization of "green"                         |          |  |
| building techniques in                            |          |  |
| development.                                      |          |  |
| B. Master Plan And Zoning                         | Complies | 1. The site is located in the West Salt Lake           |
| Ordinance Compliance: The                         | compiles | community area planning area where                     |
| proposed planned development                      |          | properties in this area West of Redwood are            |
| shall be:   |          | acknowledged as industrial districts that will         |
| 1. Consistent with any                            |          | likely remain. Development opportunities               |
| adopted policy set forth in                       |          | have been identified for this area as non              |
| the citywide, community,                          |          | residential, with office park type development         |
| and/or small area master                          |          | and avoiding manufacturing type uses.                  |
| plan and future land use                          |          | and avoiding manufacturing type uses.                  |
| map applicable to the site                        |          | 2. Office and warehouse uses are allowed uses          |
| where the planned                                 |          | in the M-1 and CC districts.                           |
| development will be located,                      |          |  |
| and   |          |  |
|   |          |  |
| 2. Allowed by the zone                            |          |  |
| where the planned                                 |          |  |
| development will be located                       |          |  |
| or by another applicable                          |          |  |
| provision of this title.                          |          |  |
|   |          |  |
| C. Compatibility: The proposed                    | Complies | 1. The property will be provided access from           |
| planned development shall be                      |          | Redwood Road via the proposed public street            |
| compatible with the character                     |          | Redwood Depot Lane. This new street will be put in     |
| of the site, adjacent properties,                 |          | place to serve the proposed development and future     |
| and existing development                          |          | phases of development. The Transportation Division     |
| within the vicinity of the site                   |          | did not express any concerns regarding potential       |
| where the use will be located.                    |          | traffic impacts from the development.                  |
| In determining compatibility,                     |          |  |
| the planning commission shall                     |          | 2.a. The ingress/egress to the property will be served |
| consider:   |          | by the new public street. Access to Redwood Road is    |
| 1. Whether the street or                          |          | regulated by the Utah Department of Transportation     |
| other means of access to the                      |          | and would be reviewed for traffic impacts and          |
| site provide the necessary                        |          | necessary controls. The orientation of driveways will  |
| ingress/egress without                            |          | directly access the new proposed street. This will     |
| materially degrading the<br>service level on such |          | create one access point for Redwood Road for the       |
|   |          | proposed development.                                  |
| street/access or any<br>adjacent street/access;   |          | 2b. The public street proposal is for a 65' right of   |
| aujacent street/access;                           |          | way. This width is adequate for on street parking.     |
| 2. Whether the planned                            |          | The type of development by nature would not be         |
| development and its                               |          | adversely impacted by any on street parking.           |
| location will create unusual                      |          | auversely impacted by any on succe parking.            |
| pedestrian or vehicle traffic                     |          | 2c. The development is located in a commercial and     |
| patterns or volumes that                          |          | industrial area, with a number of other similar and    |
| patterns or volumes that                          |          |  |
| would not be expected,                            |          | more intense uses surrounding it. The addition of      |

| based on:                    | more development of this type would not impair the    |
|------------------------------|---|
| a. Orientation of            | use of adjacent properties.                           |
| driveways and whether        | use of adjacent properties.                           |
| they direct traffic to       |   |
|                              |   |
| major or local streets,      |   |
| and, if directed to local    |   |
| streets, the impact on the   |   |
| safety, purpose, and         |   |
| character of these           |   |
| streets;                     |   |
| b. Parking area locations    |   |
| and size, and whether        |   |
| parking plans are likely     | 3. The internal circulation of the property will be   |
| to encourage street side     | isolated to the proposed street. The adjacent         |
| parking for the planned      | property is a tow yard that will not be impacted. The |
| development which will       | other adjacent properties are vacant land.            |
| adversely impact the         |   |
| reasonable use of            |   |
| adjacent property;           |   |
| c. Hours of peak traffic     |   |
| to the proposed planned      | 4. The development will require to upgraded utility   |
| development and              | infrastructure where determined to be necessary by    |
| whether such traffic will    | the Public Utilities Department and other             |
| unreasonably impair the      | responsible entities in order to adequately provide   |
| use and enjoyment of         | service. No adverse impacts are expected from         |
| adjacent property.           | increased utility or public service use from the      |
| adjacent property:           | property.   |
| 3. Whether the internal      |   |
| circulation system of the    |   |
| proposed planned             |   |
| development will be          |   |
| designed to mitigate         |   |
| adverse impacts on adjacent  | 5. The development is located in an area zoned for    |
| property from motorized,     | commercial and light industrial uses, and the         |
| nonmotorized, and            |   |
|                              | surrounding properties near the site are either       |
| pedestrian traffic;          | vacant or of uses that are more intense by nature     |
| 4. Whether existing or       | such as the tow lot. No disturbances can be foreseen  |
|                              | at this time which would warrant any mitigation.      |
| proposed utility and public  |   |
| services will be adequate to |   |
| support the proposed         |   |
| planned development at       |   |
| normal service levels and    |   |
| will be designed in a        |   |
| manner to avoid adverse      |   |
| impacts on adjacent land     |   |
| uses, public services, and   |   |
| utility resources;           | 6. The adjacent properties that are developed are     |
| 5 Whather                    | either vehicle lots or vacant. The proposed scale and |
| 5. Whether appropriate       | use is less intense than current surrounding uses.    |
| buffering or other           |   |

| mitigation measures, such<br>as, but not limited to,<br>landscaping, setbacks,<br>building location, sound<br>attenuation, odor control,<br>will be provided to protect<br>adjacent land uses from<br>excessive light, noise, odor<br>and visual impacts and<br>other unusual disturbances<br>from trash collection,<br>deliveries, and mechanical<br>equipment resulting from<br>the proposed planned<br>development; and |          | The proposal does not involve a conditional use.   |
|--|----------|--|
| 6. Whether the intensity,<br>size, and scale of the<br>proposed planned<br>development is compatible<br>with adjacent properties.  |          |  |
| If a proposed conditional<br>use will result in new<br>construction or substantial<br>remodeling of a commercial<br>or mixed used development,<br>the design of the premises<br>where the use will be<br>located shall conform to the<br>conditional building and<br>site design review standards  |          |  |
| set forth in chapter 21A.59<br>of this title.<br>D. Landscaping: Existing<br>mature vegetation on a given<br>parcel for development shall be<br>maintained. Additional or new<br>landscaping shall be<br>appropriate for the scale of the<br>development, and shall<br>primarily consist of drought<br>tolerant species;   | Complies | Existing vegetation on the site general consists of<br>weeds and trash trees. The proposed landscaping<br>will need to comply with the water efficient<br>landscaping provisions of 21A.48.055 and the scale<br>of the proposed landscaping is exceeds what is<br>expected of a warehouse development. |
| E. Preservation: The proposed<br>planned development shall<br>preserve any historical,<br>architectural, and<br>environmental features of the<br>property;   | Complies | The proposal is for development of a vacant lot and<br>does not currently possess any significant historical,<br>architectural, or environmental features.   |
| F. Compliance With Other   | Complies | The Planned Development is also being reviewed   |

| Applicable Regulations: The  | against the Final Subdivision standards, which are                        |
|------------------------------|---|
| proposed planned development | discussed in Attachment K. Other than the specific                        |
| shall comply with any other  | modifications requested by the applicant, the project                     |
| applicable code or ordinance | appears to comply with all other applicable codes.                        |
| requirement.                 | Further compliance will be ensured during review of                       |
| requirement.                 | Further compliance will be ensured during review of construction permits. |

## **ATTACHMENT I: PUBLIC PROCESS AND COMMENTS**

#### **Public Notice, Meetings, Comments**

The following is a list of public meetings that have been held, and other public input opportunities, related to the proposed project:

• Open House on February 18th, 2016

#### **Notice of Application:**

The proposal is located on the border of two Community Councils. When a property is located within 600 feet of two community council boundaries, City ordinance requires a public open house for the proposal. As such, planning staff held a public open house for the proposal on February 18<sup>th</sup>. The Planning division sent mailed notices out to properties within 350 feet and sent an e-mailed open house notice to affected community councils.

#### Notice of the public hearing for the proposal included:

Public hearing notice mailed on April 3, 2016. Public hearing notice posted on April 1, 2016. Public notice posted on City and State websites and Planning Division list serve on April 3, 2016.

#### **Public Input:**

Jay Ingleby called staff on April 5<sup>th</sup>, 2016 and expressed concerns about light manufacturing and desires that the project have retail and stores where he can buy a coat. He also expressed his opinion that the Westside is "getting screwed" and the new Mayor isn't doing anything. Staff explained to Jay that the proposed development is to have office and warehouse uses, and retail space is allowed in the applicable districts, which is an option for the development.

No additional public comments have been received by staff at the time of this report. No public comments where received at the Open House.

## **ATTACHMENT J: DEPARTMENT REVIEW COMMENTS**

**Fire** (Ted Itchon, 801-535-6636, <u>ted.itchon@slcgov.com</u>) No comments provided.

**Engineering** (Scott Weiler, 801-535-6159, <u>scott.weiler@slcgov.com</u>) No comments relating to the planned development. Requested changes to final plans will need to be met as a condition of approval.

**Transportation** (Michael Barry, 801-535-7147, <u>michael.barry@slcgov.com</u>) No additional comments post initial preliminary subdivision comments.

**Public Utilities** (Jason Draper, 801-483-6751, <u>jason.draper@slcgov.com</u>) No comments relating to the planned development proposal. Requested changes to final plans will need to be met as a condition of approval.

**Zoning** (Greg Mikolash, 801-535-6181, <u>greg.mikolash@slcgov.com</u>) Alan Michelson reviewed the proposal with the following comments:

- 1) Correct the address on all of the plan sheets and documents to match the certified address of 1760 West Redwood Depot Lane.
- 2) An impact fee worksheet shall be completed prior to permit issuance and uploaded to the city required forms folder. <u>http://www.slcdocs.com/building/Impact%20Fee%205-1-14.pdf</u>
- 3) Seismic Special Study Area This property lies within a seismic special study area and requires a site specific Natural Hazards Report that shows the building will not be built over a fault line. Section 18.28.40.I.3 states that no structure shall be located over a fault. Determinations of the appropriate setback distance from the fault shall be made based on recommendations contained in the geological report required by section 18.28.40.C.
- 4) The plat uploaded to the building permit application does not match the final plat submitted to planning division. Please upload a copy of the final Redwood Landing Business Center Plat 1 to p-dox. The final plat and planned development approval from planning is required prior to permit issuance. For information contact Jonathan Goates at 801-535-7236.
- 5) Please provide property line dimensions on the architectural site plan and civil site plan for review against the final plat.
- 6) A minimum 15 feet landscape setback is required along Redwood Depot Lane. Please provide setback dimensions on the civil and architectural site plans.

- 7) Review your minimum required, and total provided, parking calculations on the architectural site plan and civil site plan and make them match. Document your calculations so I know how you are arriving at your numbers for required parking. For example, 62,584 square feet of warehouse space requires 33 stalls, rather than 136 stalls. Parking calculations shall be provided for each principal building and/or use. What about office space?
- 8) As per 21A.44.050.B.2, electric vehicle parking stalls shall be located as close to the primary building entrance as possible.
- 9) On the electrical plans provide details and specifications for the electric vehicle charging stations that comply with NEC Article 625.
- 10) Provide a rack detail that meets the bicycle rack design standards as per 21A.44.050.B.5. <u>http://www.slcdocs.com/transportation/design/pdf/F1.f2.pdf</u>
- 11) The landscape plan requires the following corrections or additional information:
  - A seven feet wide perimeter parking lot landscape setback is required with trees and shrubs as per 21A.48.070.C, wherever parking lots are located closer than 20 feet to a property line. <u>The planned development review will need to address the lack of</u> perimeter parking lot landscaping along the west property line abutting lot 3.
  - C-C Special front yard landscaping shrubs are required in the front yard setback as per 21A.48.100.C.
  - Correct the C-C special front yard landscaping summary calculations to only include trees and shrubs (required and provided) located in the front yard setback.
    - a) Total number of front yard trees required/provided in the first 15-feet of lot depth based on one tree per 25-feet of lot width in this CC Zone.
    - b) Total number of front yard shrubs limited to a height of not more than 3-feet required/provided in the first 15-feet of lot depth based on one shrub for every 2-feet of lot width in this CC Zone.
- 12) Review of the water efficient irrigation plans as outlined in 21A.48.055 has been delegated to the planning department. For information contact Jonathan Goates at 801-535-7236.
- 13) A tree protection and removal plan shall be submitted and approved by the Urban Forestry Division pursuant to the provisions of section 21A.48.135, Contact SLC Urban Forestry at 972-7818. Please upload documentation of approval to the city required forms folder.
- 14) As per 21A.36.250.G, please submit a completed application of the construction waste management plan, via email, to <u>constructionrecycling@slcgov.com</u>. For information contact Mitch Davis at the SLC Sanitation Division, 801-535-6984. Documentation of approval from the Sanitation Division is required prior to permit issuance.

NOTE: Expansion or intensification of any building, structure or premises caused by tenant finishes of a shell building/space shall provide additional parking in the amount by which the requirements for the intensified use/s exceed those for the existing use/s. For each tenant finish, please provide a running total of the parking requirement for each use on this site and the total number of stalls provided on the site to verify that adequate parking is available.

## **ATTACHMENT K: POTENTIAL MOTIONS**

#### **Potential Motions**

#### **Staff Recommendation: Staff recommends the following motion:**

Based on the information in the staff report, public testimony, and discussion by the Planning Commission, I move that the Planning Commission approve petition PLNPCM2016-00060, regarding the Redwood Landing Planned Development request. In order to comply with the applicable standards, the following conditions of approval apply:

- 1. The applicant shall comply with all other Department/Division conditions provided to the applicant.
- 2. The applicant shall record Plat 1 prior to or in conjunction with Plat 2 in order to guarantee access to lots 3 and 4 in Phase 2 from a public roadway.
- 3. All other applicable zoning standards not modified by the Planned Development approval shall apply to the development.
- 4. The landscape plan will adhere to water efficient landscaping and be provided prior to final building permit approval.
- 5. The street lighting plan shall be established according to the Salt Lake City Street Lighting Plan standards for commercial streets.
- 6. Final approval authority for the development shall be delegated to Planning staff based on the applicant's compliance with the standards and conditions of approval as noted within this staff report.
- 7. The applicant shall submit a final plat to the Planning Division within 18 months from the date of this preliminary subdivision approval..

### Not Consistent with Staff Recommendation:

#### (Planned Development and Preliminary Subdivision)

Based on the testimony, plans presented and the following findings, I move that the Planning Commission deny the petition PLNPCM2016-00060 for the Redwood Landing Planned Development request due to the following standard(s) that are not being complied with:

(The Planning Commission shall make findings on the Planned Development and Preliminary Subdivision standards and specifically state which standard or standards are not being complied with. Please see Attachment H for applicable standards.)